



SHARED HORIZONS

Idaho Interstate Compact for Juveniles State Council

December 17, 2025
8:00 am – 2:00 pm MST
Lunch Provided – Working Lunch

POST Campus, Meridian, ID
700 S. Stratford Ln., Meridian, ID 83642

Attendees:

Shawn Hill, Chair, Director, Bingham County Probation Services	☒	Carissa Decker, Compact Administrator, Interstate Compact for the Placement of Children	☒	Mark Bell, Assistant Director, Nez Perce Justice Services	☒
Anne Connor, Compact Administrator, Interstate Compact for Juveniles	☒	Dahlia Stender, Chief Juvenile Probation Officer, Washington County	☒	Rep. Marco Erickson, Idaho State Representative	☒
Ashley Dowell, Director, Idaho Department of Juvenile Corrections	☒	Darin Burrell, Director, Fremont County Probation	☒	Scott Peterson, Deputy Prosecutor, Jefferson County	☒
Brandy Simmons, Juvenile Probation Officer, Twin Falls County	☒	Honorable Cathleen Macgregor Irby, Magistrate Judge, Ada County	☒	Shane Boyle, Administrator, 3B Juvenile Detention Center	☒
Bryan Alexander, Director, Kootenai County Juvenile Probation	☒	Jennifer Zielinski, Victims' Group Representative, Director, Idaho Anti-Trafficking Coalition	☒		

Ex Officio Attendees:

IDJC Support Staff:

Leahann Romero, COPS Administrator, Idaho Department of Juvenile Corrections	☒	Jen Baer, Council Recorder, Interstate Coordinator, Idaho Department of Juvenile Corrections	☒	Matt Heuring	☒
Paul Shepherd, Court Programs & Services Administrator, Juvenile Justice, Idaho Supreme Court	☒	Chad Jacobs, Planning and Compliance Program Specialist	☒		☒
		Sam Graefe, Planning and Compliance Program Specialist	☒		☒

Purpose	Subject	Owner
Networking	8:00 am MST– Check In and Networking Group photo	Members
Open	Chair Hill called the meeting to Order at 9:02 am MST. Chair Hill called for self-introductions around the room.	Shawn Hill, Chair
Discussion	Ms. Romero thanked Chair Hill for his assistance in getting the Council going again, she also thanked Sam Graefe and Matt Heuring for their assistance. Ms. Romero thanked Ms. Connor and Ms. Baer as the subject matter experts and Director Dowell asking if Director Dowell would like to say anything.	Leahann Romero



SHARED HORIZONS

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	Director Dowell stated that she wanted to echo thanks for Chair Hill noting that he was a big part of getting this Council back together. A SWOT analysis, led by Ms. Romero, the results have been made a part of this file.	
Discussion	Interstate Compact Overview • Purpose and Structure of the Interstate Compact for Juveniles (ICJ) Ms. Connor took a moment to introduce herself as the Idaho Compact Administrator and has been in the Idaho ICJ office eight years as of the month of this meeting. Ms. Connor stated she is passionate about the work she does for the Interstate Compact for Juveniles. Ms. Connor followed with some Interstate Compact history. The original Compact came about in 1955 and a new Compact was enacted in 2008 because the original compact was no longer efficient or effective. All states that are a part of the Compact have mirrored the Compact language so that everyone is working under the same rules unlike how states adopted parts of the former Compact. Ms. Connor took time to explain the reason for Rule 2-104 Communication Requirements Between States. She stated that it's due to needing to be sure the communication between people that clearly understand the ICJ rules to protect everyone from inadvertently not following ICJ rules, policies or procedures. Ms. Connor informed the Council that ICJ is the only legal mechanism to return runaways, absconders and escapees. • Roles and Responsibilities of the State Council Ms. Connor reviewed Article IX of the Interstate Compact, Interstate Compact Overview State Council. Chair Hill asked Ms. Connor to explain what enforcement of the Compact rules looks like. Ms. Connor stated that old Compact didn't have a mechanism in place for enforcement, she explained the new Compact has created a National Office and there are committees made up of Commission members and one of the committees is a Compliance Committee that is charged with determining if a violation has occurred and what if any consequences will be given based on predetermined options, including fines. Judge Irby asked who would be responsible for paying the fines, Ms. Connor stated that it would fall back on the agency that was in default. Ms. Connor added that the court is most likely to drive Idaho out of compliance. Ms. Romero informed the Council that going forward there will be Compliance updates given to the Council to keep everyone informed regarding Idaho's status.	Anne Connor, ICJ Compact Administrator



SHARED HORIZONS

Idaho Interstate Compact for Juveniles State Council

	• Authority Under Article IX Ms. Connor stated that when she came to Idaho, Idaho's Council was the most active and well established. She spoke about the rule proposals Idaho has submitted and one of them was to make it a rule that the State Council's had to have at least one meeting a year. Ms. Connor explained to the Council that they are needed to be that body that spreads the word to their counterparts about ICJ and to become Liaisons for the ICJ. Ms. Connor stated that there had been a few major compliance issues nationally. Judge Irby asked for some details of the compliance issues. Ms. Connor gave a quick overview of the issues and the outcomes. Break 10:05 am, MST Chair Hill called the council back from break at 10:23 am, MST Ms. Graefe let everyone know that the group photo taken of the council will be posted on the ICJ page of the IDJC website. Ms. Graefe asked those present to verbally reply with what their commitment is to reinforce being here. Multiple people answered.	
Action Item	Approval of New Members Resumes for every proposed member have been made available to everyone before this vote. Chair Hill called for the approval of new members. Chair Hill called for a motion to approve Darrin Burrell, Director, Freemont County Probation as a member of the Shared Horizons Council. Director Dowell made the motion and Ms. Connor Seconded the motion. Motion passed unanimously. Chair Hill called for a motion to approve Bryan Alexander, Director, Kootenai County Juvenile Probation as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Mark Bell, Assistant Director, Nez Perce Justice Services as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously.	Shawn Hill, Chair & Members



SHARED HORIZONS

Idaho Interstate Compact for Juveniles State Council

	Chair Hill called for a motion to approve Dahlia Stender, Chief Juvenile Probation Officer, Washington County as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Brandy Simmons, Juvenile Probation Officer, Twin Falls County as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Honorable Cathleen Macgregor Irby, Magistrate Judge, Ada County as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill asked for a motion to approve Rep. Marco Erickson, Idaho State Representative as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Jennifer Zielinski, Victim's Group Representative, Director, Idaho Anti-Trafficking Coalition as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Shane Boyle, Administrator, 3B Juvenile Detention Center as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Scott Peterson, Deputy Prosecutor, Jefferson County as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Carissa Decker, Compact Administrator, Interstate Compact for the Placement of Children as a member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Leahann Romero, COPS Administrator, Idaho Department of Juvenile Corrections as an Ex Officio member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Chair Hill called for a motion to approve Paul Shepherd, Court Programs & Services Administrator, Juvenile Justice, Idaho Supreme Court as an Ex Officio member of the Shared Horizons Council. Mr. Burrell made the motion and Ms. Connor Seconded the motion. Motion passed Unanimously. Director Dowell made the suggestion to add someone from the State Public Defender's Office and possibly a representative for a state level victim representative.	
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SHARED HORIZONS

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Discussion	Review State Council Bylaws - Presentation of Draft Bylaws Ms. Graefe reviewed the state Bylaws that were given to all members electronically before the date of the meeting. Judge Macgregor Irby asked how the Shared Horizons members were selected and asked if she could make suggestions for future members. Ms. Romero spoke on how the current members were chosen and stated that all suggestions are welcome. Ms. Graefe spoke about the tentative dates for future meetings in 2026 but they are subject to change based on the budget and agenda, we want to make sure the meeting is meaningful. Ms. Romero stated that there isn't any funding tied to this Council at this time and the Department is looking at different possible funding options. - Discussion and Amendments (if needed) Ms. Graefe asked the Council if there were any amendments, questions or concerns regarding the bylaws as presented. None were voiced.	Sam Graefe
Action Item	Approval of Bylaws Chair Hill called for a motion to approve the bylaws as presented by Ms. Graefe. Mr. Burrell made the motion and Ms. Connor seconded the motion. The motion was passed unanimously.	Members
Lunch Arrives	After discussion "overview of ICJ Rule Changes and Policy Implications"	
Discussion	Overview of ICJ Rule Changes and Policy Implications (Before lunch) Ms. Connor went over a short history of the rule making process and then highlighted a graphic on the ICJ rule proposal process. Ms. Connor stated that it has been historically difficult to get enough support if the rule proposals were not brought to the Interstate Commission Annual Business Meeting through the Rules Committee even though it says in writing that any standing committee can submit rule proposals and amendments. Break for Lunch 11:05 am, MST Chair Hill called the meeting back to order at 11:56 am, MST Ms. Graefe asked all the members to sign the mat that will accompany the photo taken of the members before they leave the meeting.	Anne Connor



SHARED HORIZONS

Idaho Interstate Compact for Juveniles State Council

	Discussion continued after the lunch break Ms. Connor highlighted a graphic demonstrating the ICJ rule proposal process. Ms. Connor highlighted a rule regarding failed transfer of supervision and why the first revision didn't work, the revision is better but still needs work. Ms. Conner outlined the new policy and procedure for emergency rule change.	
Discussion	Idaho Compact Office Updates & State Council Meeting Requirements • Reminder of January 31st Reporting Deadline • Confirm Recordkeeping of Attendance, Minutes, and Membership	Anne Connor
Discussion	Case Studies Mr. Jacobs split the council members into two groups and gave each group a handout with a different scenarios. Mr. Jacobs explained that each group should read their scenarios and discuss within the group. Ms. Connor and Ms. Baer lead each group through the scenarios and answered questions. Representative Erickson wanted to know if we could provide him with how many juvenile sex offenders were in the state of Idaho vs. ICJ sex offenders.	Chad Jacobs
Discussion	Strategic Planning and Priorities for 2026 • SWOT Analysis The two groups created for the ICJ scenarios were kept in their groups and Ms. Romero lead them through a SWOT Analysis asking them to list strengths, weaknesses, opportunities and threats of the Interstate Compact Process in Idaho. Discussion was held on the items each group came up with. Ms. Romero stated that she was going to have goals set for the council in this meeting but is going to ask the COPS Project Manager to take a look at it and help with direction and setting goals in the next meeting.	Leahann Romero
Adjournment	Closing/Meeting Adjourned Chair Hill called for a motion to adjourn the meeting, Ms. Stender made a motion to adjourn, Ms. Connor Seconded. The motion was unanimously carried. Meeting adjourned at 1:15pm, MST	Shawn Hill, Chair